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Systematic targeting of management actions as a tool to enhance conservation of traditional rural biotopes

3

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16

17 Abstract

18

19 Traditional rural biotopes (TRBs), which are biologically and culturally valuable habitats

20 maintained by low-intensity grazing and mowing, are a core element of biodiversity in

Europe. During the last decades, TRBs have faced severe habitat loss and fragmentation due

- 22 to agricultural modernization. Despite their well-known critical state, their conservation
- 23 remains inadequate, thus raising a need to advance TRB conservation via spatial land-use
- planning. In this study we analyze a national GIS database on TRBs in order to examine how
 the current TRB network can be complemented in terms of conservation value based on
- 26 known ecological characteristics. Given different target scenarios for the amount of managed
- TRBs, we demonstrate where management should be directed to both on protected and
- 28 unprotected areas. We conclude that in current state, biodiversity depending on TRB
- 29 management is not efficiently sustained in Finland. Substantial amount of TRB habitats and
- 30 populations of threatened TRB species are left unmanaged. Based on our results, we suggest
- that to advance TRB conservation in Finland, the cover of managed TRBs should be rapidly
- 32 extended to form ecologically functional networks. The expansion would prioritize additional
- management to the Baltic Sea coast and smaller clusters within inland Finland, double the
- cover of managed TRBs, and direct management subsidies in a more cost-effective way.
- 35

36 Abbreviations

- AES, agri-environment scheme; TRB, traditional rural biotope
- 38

39 Keywords

- 40 Biodiversity conservation; Biodiversity management; Landscape management; Semi-natural
- 41 habitats; Spatial prioritization; Zonation software

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42 **1. Introduction**

43

Although protection of biodiversity has been a fundamental tenet of conservation biology
 since its early beginning (Soulé, 1985), tight coupling of social and natural systems escaped

46 conservation scientists' attention for a long time in many regions (Kareiva and Marvier,

47 2012). Recently, temporal changes in how conservation is perceived have raised global

48 attention to a social-ecological approach in conservation (Corlett, 2014; Mace, 2014). In

- 49 Europe, a significant proportion of biodiversity is situated in landscapes formed through a
- sequential overlay of traditional rural land-use systems (Plieninger et al., 2006). This process
 has continued for thousands of years, resulting in a rich diversity of cultural landscapes and
- 52 associated species which are sustained by human land use (Batáry et al., 2015; Plieninger et
- 53 al., 2006; Pullin et al., 2009).
- 54

55 Since low-intensity land use is important for existence of a lot of European biodiversity

56 (Halada et al., 2011; Pullin et al., 2009), much of nature conservation aims to halt the loss of

57 farmland biodiversity, and many protected areas are managed in ways that reflect traditional

- agricultural practices (Batáry et al., 2015; Linnell et al., 2015). Challenges, however, are
- 59 substantial. Agricultural industrialization has caused a widespread decline in farmland
- 60 heterogeneity and biodiversity (Benton et al., 2003; Strijker, 2005). Modern socioeconomy
- 61 drives rural landscapes towards land abandonment and agricultural land-use intensification,

62 centralization, and specialization (Beilin et al., 2014; Fjellstad and Dramstad, 1999; Knickel,

63 1990; Lambin et al., 2001). Therefore some of the most critical conservation issues today

- relate to the abandonment of traditional farming practices and the disappearance of biodiversehabitats dependent on them (Halada et al., 2011; Henle et al., 2008).
- 66

67 Traditional rural biotopes (TRBs) are heterogeneous disturbance-dependent grasslands and wood-pastures maintained through long-term grazing and mowing. The term "traditional rural 68 biotope" refers to culturally influenced natural habitat complexes that are part of a traditional 69 70 landscape formed through archaic rural livelihoods (Ministry of the Environment, 1992), and although its usage is specific to Finland, similar habitats are found throughout Europe (e.g. 71 72 Bergmeier et al., 2010). Typical TRB habitats in Finland are grazed woodlands, sparsely 73 wooded pastures, and mesic to moist meadows (Raunio et al., 2008). Management of TRBs is based on low-intensity raising of livestock on unfertilized vegetation growing on non-tilled 74 soils, a practice that is especially valuable for biodiversity conservation across Europe 75 (Beaufoy and Cooper, 2013). TRBs are among the most diverse and species-rich habitats of 76 rural landscapes (Cousins and Eriksson, 2002; Fjellstad and Dramstad, 1999; Luoto et al., 77 2003), and they are mentioned as central elements of high-nature-value farmland (Heliölä et 78 79 al., 2009; Plieninger et al., 2015). As ecosystems, TRBs are highly variable and dynamic. 80 Their species assemblages depend on the interplay between active management, vegetation 81 succession, and metapopulation dynamics (Allan et al., 2014; Halada et al., 2011; Hanski, 2011). 82

83

84 Ongoing TRB loss and fragmentation has serious ecological effects. TRB species'

85 metapopulations lose their viability, because unoccupied habitat patches are not colonized at

the same rate as extant populations disappear, i.e. they reach their extinction threshold

87 (Hanski, 2011). Yet, some species – especially vascular plants – react slowly to land-use

changes and persist on abandoned TRBs for long time periods (Cousins, 2009; Eriksson et

al., 2002; Lindborg and Eriksson, 2004). Unless targeted habitat restoration and proper

90 management actions are secured, species specialized in TRBs continue to decline and their

populations face inevitable local extinctions (Cousins, 2009; Krauss et al., 2010; Kuussaari et
al., 2009).

93

Loss of farmland biodiversity has created a need for agri-environment measures, which are 94 incentives designed to encourage farmers to protect and enhance the environment on their 95 farmland (Anonymous, 2005). Countries within European Union are increasingly funding 96 97 habitat management and restoration actions through voluntary, contract-based subsidies 98 within national agri-environment schemes (AESs) (Batáry et al., 2015; Kleijn and Sutherland, 2003). The AES contracts are the main tool for encouraging management of TRBs. However, 99 100 the effectiveness of AESs has been questioned in TRB management and biodiversity conservation in general (Arponen et al., 2013; Batáry et al., 2015; Kleijn and Sutherland, 101 2003). In Finland, during the 20th century, over 99 percent of TRB cover disappeared as a 102 consequence of agricultural modernization (Raunio et al., 2008; Salminen and Kekäläinen, 103 2000). Currently, TRBs are the most threatened of all Finnish habitat types (Raunio et al., 104 2008) and provide habitat for a total of 1 807 red-listed species (Rassi et al., 2010). Despite 105

- this, current conservation measures have been insufficient to tackle the situation.
- 107

108 Several reasons contribute to inefficient conservation of TRBs in Finland. These include

109 capacity, knowledge, institutional, and ideological obstacles (cf. Bennett et al., 2016). Firstly,

besides the AES, other funding sources for TRB management are scarce (Ministry of

Agriculture and Forestry, 2013). Secondly, management actions have not been efficiently
 directed to biologically valuable sites (Arponen et al., 2013; Kemppainen and Lehtomaa,

- directed to biologically valuable sites (Arponen et al., 2013; Kemppainen and Lehtomaa,
 2009), and thirdly, the dynamic and management-dependent character of TRBs challenges
- Finnish environmental authorities, who have mostly relied on establishing permanent set-

asides to conserve natural habitats, aiming to exclude most or all human influence from them

116 (Vuorisalo and Laihonen, 2000). In this sense, Finnish nature conservation has not followed

- the European tradition where nature and culture are intertwined, but rather a wilderness-
- oriented approach that separates people from nature (Linnell et al., 2015). In this context, the
- biological value of TRBs is deemed "semi-natural", and the motivation for conserving these
- 120 "unnatural" habitats is undermined (Cronon, 1996; Mace, 2014).
- 121

As a result, TRBs are weakly represented in Finnish nature conservation policies. They have
 often been excluded from conservation networks such as Natura 2000 (Ministry of the

124 Environment, 2015; Council of State, 1996; Vuorisalo and Laihonen, 2000). Although sole

- establishment of protected areas is insufficient for TRB conservation (Arponen et al., 2013;
- Bengtsson et al., 2003), there are valuable TRB sites on protected areas. However, the

majority of them are unmanaged, and protection status is regularly based on conservation of

- 128 other habitats (Pakkanen et al., 2015; Raatikainen and Raatikainen, 2015).
- 129

130 Several means to enhance the conservation of TRBs have been proposed. These include

establishing complementary management funding sources (Keränen et al., 2012), increasing

AES uptake (Grönroos et al., 2007), and targeting funding to manage locations with high

biodiversity (Arponen et al., 2013). Achieving a favorable TRB conservation status needs

increasing their cover under protection, restoration, and active management alike. Because

- human influence essentially drives TRB ecology, TRB restoration requires reviving
- traditional social-ecological interactions. Therefore we refer to it as bio-cultural restoration

137 (Egan et al., 2011).

138

In this paper we explore if and how conservation of TRBs could be improved by directingrestoration and management actions spatially on a national scale. We began by evaluating the

141 current management status of TRBs (Fig. 1). Then we explored how the current surveyed

- network of valuable TRBs can be complemented, assuming that the most important aim of
 network expansion is to secure the maintenance of threatened habitats and species dependent
- on TRB management. We answered the questions via a spatial prioritization analysis, where
- several layers of information contribute to the conservation value of a given habitat patch,
- and yield an optimized management network solution.
- 147

148 The purpose of the analysis was to inform management allocation on large scale instead of

suggesting whether a specific site should be managed or not, and we did not aim to

exclusively point out the most valuable individual TRB sites in whole Finland. Rather, we

synthesized currently available spatial information. The quantified results provide a startingpoint for developing a national implementation strategy for further conservation action

- 153 (Knight et al., 2006).
- 154

Given the national goal of securing management of all valuable surveyed TRBs and

increasing the total cover of managed TRBs to 60 000 hectares (Kemppainen and Lehtomaa,

157 2009; Kotiaho et al., 2015; Salminen and Kekäläinen, 2000), we formulated a spatial

158 prioritization solution for four nested management scenarios (A: surveyed TRBs, B–D:

- surveyed TRBs with a progressive addition of managed area). In each consecutive scenario,
- 160 ca. 4 000 managed hectares were added, thus forming a realistic step-wise plan for expansion

of the management network. The most extensive scenario (D) yielded a spatial allocation ofnearly 45 000 hectares of managed TRBs.

163

164 **2. Materials and methods**

- 165
- 166 2.1. Data sets

167

We used existing GIS data derived from five different sources: (1) a national network of 168 surveyed TRBs, covering ca. 30 300 ha; (2) AES subsidy contracts on TRB management in 169 year 2014, ca. 19 200 ha; (3) habitat type inventories on protected and state-owned areas, ca. 170 4 620 200 ha; (4) database on protected private and state-owned TRBs, ca. 32 200 ha; and (5) 171 16 077 point occurrences of 133 TRB-specialized red-listed vascular plant species. The data 172 sets are further described in Electronic appendix A. The Åland islands were excluded because 173 of their self-governmental status. Without the Åland islands, the land area of Finland is 174 30 234 700 ha (National Land Survey of Finland, 2016). 175

176

We incorporated data on surveyed and protected TRBs in the analyses without modifications. 177 AES contract sites outside surveyed TRBs or protected areas were omitted from spatial 178 179 prioritization, as their biological value as TRBs has not been surveyed in the field, and according to our personal experience their quality varies from good to very poor. Habitat type 180 inventory data is built on a nested structure, which was used to form GIS layers of different 181 TRB habitats on two levels. Firstly, we derived an upper-level TRB habitat classification 182 comparable to the assessed threatened habitat types (Raunio et al., 2008). Secondly, we 183 categorized more strictly defined Natura 2000 -habitats (listed in the Habitats Directive 184 Annex I: Council of Europe, 1992) as separate layers (Table 1). This allowed us to give 185 increased weight on sites having high conservation value at the European level. However, the 186 inventory did not cover all TRB sites. For these sites, a layer of undefined TRB habitat was 187 188 formed, as there were no data on specific habitat types available.

- 190 We included certain complementary habitat layers because they contribute to TRB
- 191 connectivity by sharing similar species communities. These were old traditional yards,
- 192 reindeer gathering grounds, Sami camp sites, managed esker habitats, and dry, sandy sunlit
- 193 dunes. In addition, occurrences of TRB specialist vascular plants may indicate undetected
- 194 TRBs and act as source populations for nearby known TRB sites.
- 195
- In order to control for biogeographical bias in species richness, we pooled existing red-listed
 species occurrences together according to their threat status. All species occurrences
 categorized as potentially or certainly disappeared were merged to form one data layer that
- 199 reflected the historical range of TRB specialists.
- 200
- 201 2.2. Current management status
- To estimate the amount of currently managed TRBs, we performed an overlay analysis by
 unioning the data on AES subsidy contracts, surveyed TRBs, and protected TRBs. The latter
 were divided according to landownership (either private or state-owned). Circa 2 500
 hectares of managed TRBs are not subsidized (Kemppainen and Lehtomaa, 2009), but as
 there are no inclusive GIS data available on these sites, we were forced to exclude them. All
- GIS data handling were done with ArcGIS (ESRI[®] ArcMAPTM version 10.3.1).
- 209
- 210 2.3. Management scenarios
- 211
- 212 We used conservation prioritization software Zonation (version 4; C-BIG Conservation
- Biology Informatics Group, 2014) to produce spatial management scenarios. Starting from a
- full landscape, Zonation iteratively removes locations (cells or planning units) of least
- contribution to remaining biodiversity while minimizing marginal loss of overall
- conservation value following from the removal (Moilanen et al., 2005). Zonation accounts forconnectivity measures and weights given for different biodiversity features, which are entered
- into the analysis as separate raster data layers. During prioritization, Zonation aims to retain a
- complementary-based balance across all features (Moilanen et al., 2011), and for each step, it
- calculates conservation performance as the average proportion remaining over all features
 within the analysis (Arponen et al., 2013).
- 222

Data layers and feature-specific weights used in the prioritization are listed in Table 1.
Original data were rasterized with a cell size of 25 m × 25 m, as TRB sites and habitat

- patterns are small and highly fragmented. For computational reasons, initial cells were aggregated to binary 50 m \times 50 m resolution. Total number of grid cells within the analysis
- was 307 072. We weighted habitat and species layers based on their red-list status (Rassi et
- al., 2010; Raunio et al., 2008), by giving a higher weight to a more threatened type. Critically
- endangered (CR), endangered (EN), vulnerable (VU), and near-threatened (NT) classes were
 given weights of 4, 3, 2, and 1, respectively. Additively, Natura 2000 habitats were weighted
- in respect to their importance according to the Habitats Directive (Council of Europe, 1992);
- 232 priority habitats within the European Union were given a weight of 3 whereas other Natura
- 233 2000 habitats received a weight of 2. There were few exceptions based on national emphases
- on TRB management (Ministry of the Environment, 2013; Salminen and Kekäläinen, 2000):
 the weights of slash-and-burn areas and semi-natural dry grasslands and scrubland facies on
- calcareous substrates were raised by one unit; and the weight of boreal Baltic coastal
- meadows was lowered by one unit. Since species layers were fewer, we balanced the sum of
- their weights against the sum of weights of habitats (Lehtomäki and Moilanen, 2013). The
- final weights for species layers were: 32.4 for CR species, 21.6 for EN species, 10.8 for VU

240 species, and 3.6 for NT species. We weighted remaining layers with the aim of producing weights that were as balanced as possible with the previously determined weights. 241

242

We chose the additive benefit function as the location removal rule. It is suitable for cases in 243 which different co-occurring data layers are considered to provide additional value to each 244 other, and the data is interpreted as indicating general conservation value rather than specific 245 features (Moilanen, 2007). We assumed that TRBs with high heterogeneity (various TRB 246 habitats), several species occurrences, and possibly an AES subsidy contract are the most 247 important ones in conservational sense. Also, as we pooled the species data, it no longer 248 249 represented specific species occurrences but reflected a general distribution of red-listed

- species dependent on TRBs. 250
- 251

252 Surveyed TRBs, protected unsurveyed TRBs, complementary habitat sites, and species

- occurrence sites were used as distinct planning units, because it was more purposeful to 253
- remove spatially separate sites rather than single cells from the landscape. We used a 254
- hierarchical removal mask to force all surveyed TRBs to the top fraction of the prioritization, 255
- thus forming management scenario A in our analysis. To determine subsequent management 256 scenarios we utilized Zonation's hierarchical landscape zoning in which the order of site
- 257 removal implies the conservational importance of different areas (Moilanen et al., 2011). We
- 258 identified top-ranked residual unsurveyed TRBs corresponding to area targets within 259
- scenarios B-D to produce nested management networks. 260
- 261

262 We conducted separate analyses with and without landscape connectivity measures. While

- other feature-specific parameters were kept the same, we added interaction connectivity 263
- (Rayfield et al., 2009) by including a positive contribution of protected TRBs and 264 265 complementary habitats for surveyed TRBs. We ran two connectivity analyses utilizing
- distribution smoothing with 2 km (according to Arponen et al., 2013) and 5 km mean 266
- dispersal distances. To determine whether including connectivity significantly affected the
- 267 prioritization, we analyzed the rank orders of sites from the prioritizations with Wilcoxon 268
- signed rank test in R 3.3.0 (R Core Team, 2015). 269
- 270

In ArcGIS, we extracted management scenarios from the prioritization rank map, and further 271 examined their spatial patterns with average nearest-neighbor analyses. As our main interest 272 was to locate the most optimal solution for the expansion of surveyed TRB network 273

- regionally, we created generalized prioritization maps, in which each scenario was combined 274 275 and mapped with a resolution of $10 \text{ km} \times 10 \text{ km}$.
- 276
- 277 2.4. Assumptions and limitations
- 278

279 There are several assumptions related to our data and the analyses, which affect the interpretation of the results: 280

- 1) Surveyed TRB sites are more valuable than unsurveyed ones. 281
- 2) Sites within habitat type inventory are more valuable than sites without habitat 282 283 information.
- 284 3) Sites with many TRB habitats are more valuable than sites with only one TRB habitat 285 type.
- 4) Unmanaged sites retain some value as TRBs despite the level of vegetational changes 286 287 after abandonment.
- 288

289 We acknowledge that the national data on surveyed TRBs are not up-to-date for each individual site. Also, the AES subsidy contract data do not include all managed TRBs. The 290 database on protected TRBs was formed by merging several different data sets into a 291 collection of all sites with some value as TRBs (Pakkanen et al., 2015; Raatikainen and 292 Raatikainen, 2015). It includes sites where lack of management has launched successional 293 substitution of a TRB habitat by another habitat type, as disturbance-dependent vegetation 294 295 changes rapidly after management ceases. The database includes also fiell and shore grasslands, where natural disturbances maintain populations of TRB specialists. As a result, 296 all sites within the prioritization may not be in need of active management. Species 297 298 occurrence data are dependent on sampling effort, and the habitat data are similarly spatially restricted, as only protected TRB sites are covered by habitat type inventory. For the sake of 299 300 our research questions these assumptions and limitations are not major problems. 301 3. Results 302 303 3.1 Current management status 304 305 Subsidized TRB management spread over different TRB categories (Table 2). Altogether 306 19 225 hectares received AES subsidy for TRB management. Of the total subsidized area, 307 308 42.8 % comprised of unprotected and unsurveyed sites located on private land. 309 310 Protected TRBs covered 38.0 % of the subsidized area. Among them, surveyed sites were 311 more often managed than unsurveyed sites. Also, there were more managed private than state-owned TRBs. 312 313 314 Despite their substantial total area, unprotected privately-owned surveyed TRBs were rarely managed. They covered 19.2 % of the total subsidized area. 315 316 3.2 Spatial allocation of TRB management 317 318 Accounting for connectivity changed site ranking (Wilcoxon signed rank test, n = 25 136, p < 100319 0.001 for both 2 km and 5 km scales). Also the connectivity analyses differed from each other 320 (p = 0.04). However, conservation performances of prioritization analyses were quite similar 321 (Table 3). We derived management scenarios from the analysis with 2 km connectivity, 322 which had the highest average performance. In each scenario, a fifth of the total area was 323 324 under AES-funded management. Site pattern in all scenarios was spatially significantly 325 clustered. 326 327 Scenario A, which consisted of surveyed TRBs, encompassed 52.4 % of the analysis landscape and 0.1 % of the total land area of Finland. Area-wise the scenario centered on SW 328 Finland and the large river valley close to Swedish border (Fig. 2, A). There were surveyed 329 sites throughout the country, but in Lapland and near the Russian border the spatial 330 distribution was sparse. Protected sites comprised 24.0 % of scenario A (Table 3). 331 332 333 The prioritization analysis targeted TRB management especially to Baltic Sea coast, but also other distinct clusters in parts of Southern, Central, and Northern Finland emerged in the 334 results (Fig. 2, B–D). When compared to the current extent of TRB management (Fig. 2, E), 335 336 the core areas along the western coast were strengthened, and management allocation within Lapland and inland was increased. Along the western coastline the prioritized unsurveyed 337 TRBs were mostly located on protected areas (Fig. 2, F). Inland areas expressed a more 338

fragmented pattern where management was largely targeted according to TRB specialistspecies occurrences (Fig. 2, G).

- 341
- 342 3.3 Red-listed vascular plant species specialized in TRBs

343 Most of the existing occurrences of TRB specialists within the analysis were located on 344 345 unprotected and unsurveyed sites. Only 3.8 % (501 out of 13 038 occurrences) were managed through an AES contract (Table B.1). Surveyed TRBs (scenario A) hosted 1 123 occurrences 346 of 58 threatened and 33 near-threatened species. This included 68.4 % of all species in the 347 348 data, but only 8.6 % of their occurrences (Fig. 3). Targeting management actions according to scenario B included a total of 122 red-listed species (with 8 422 existing occurrences), with a 349 focus on threatened species. Half of scenario B's additional management effort was allocated 350 351 to unprotected sites indicated by occurring specialist species (Table 3). Extending management according to scenario C incorporated 127 species (11 668 occurrences). It 352 especially increased management of populations of near-threatened species. Scenario D did 353 not cover any additional species, and the rise in the amount of species occurrences was small 354

- 355 (168 additional occurrences).356
- 357 3.4 TRB habitats on protected areas

358

The majority of scenario A consisted of sites without specific habitat information, including all unprotected surveyed sites (Table C.1). On protected areas, different TRB habitats were unevenly represented when compared to their total coverages (Fig. 4A). The pattern was somewhat similar when Natura 2000 -habitats were explored (Fig. 4B). Areal summaries (Tables C.1 and C.2) showed that the most frequent habitats on protected TRBs in scenario A were moist to mesic meadows, wooded pastures, or grazed woodlands, whereas other TRB types were rare.

366

Scenarios B–D hosted increasing proportions of different TRB habitats (Fig. 4A and 4B). 367 Scenario B emphasized habitat rarity and it included the scarcest TRB habitats, except for 368 heaths. Scenario C especially increased the total area of mesic and moist meadows, heaths, 369 and grazed woodlands. Considering Natura 2000 -habitats, scenario C included over 90 % of 370 all types other than wooded pastures, coastal meadows, and dry heaths. Scenario D covered 371 nearly all TRB habitats on protected areas. Only moist meadows were left to 68.8 % 372 representation. Similarly, coastal meadows were the only Natura 2000 -habitat left under 90 373 374 % representation within scenario D (exact coverage 87.8 %).

376 **4. Discussion**

377

375

378 Our results show that the conservational status of TRBs remains ecologically inadequate in Finland. We demonstrated that the overall cover of TRBs managed through an AES contract 379 has decreased to less than 20 000 hectares in ten years (from ca. 24 500 ha in 2005–2007 380 according to Kemppainen and Lehtomaa, 2009). In 1950s, TRB cover was over 2.1 million 381 hectares (Raunio et al., 2008). Thus we conclude that after the collapse during late 20th 382 century, the total cover of managed TRBs is further declining. Although our data on the 383 general management status of TRBs were deficient, the change is clear and we doubt that 384 more accurate data would change the interpretation. With such prevalent habitat loss, both the 385 low amount of remaining habitat and the high degree of fragmentation will strongly reduce 386 remaining species richness (Rybicki and Hanski, 2013). In the long term, habitat loss and 387

- fragmentation also lead to genetic and evolutionary changes in remnant populations of specialized species, often reducing their viability (Hanski, 2011).
- 390

We prove that while a majority of remaining conservationally valuable TRBs is unmanaged, over 40 % of area under AES management consists of sites whose biological value is not documented. This finding confirms the earlier notion that Finnish authorities have been unsuccessful in targeting TRB management according to the conservational value and

- connectedness of the sites (Arponen et al., 2013; Kemppainen and Lehtomaa, 2009). AES
- 396 policies have compensated for management costs without accounting for effects on
- biodiversity (Arponen et al., 2013). We suggest that these unsurveyed and unprotected sitesshould be inspected by authorities in order to determine their value as TRBs.
- 399

Building a management network that best benefits biodiversity is challenging with limited resources (Kotiaho et al., 2015). If appropriate, reallocation of management funding should be considered. It is essential that future subsidies are systematically directed to sites that

- 403 either are biologically representative or will develop into such. Targeting management
- 404 funding spatially in a more optimal manner would increase the effectiveness of TRB
- 405 management both economically and ecologically (Arponen et al., 2013).
- 406

407 Our spatial prioritization produced management scenarios that reflect the distribution of 408 TRB-related conservation value. In all scenarios, the South-West-West coastal region receives most of the prioritized management effort. Spatial coordination of management 409 410 actions promotes habitat connectivity and the associated ecological functions, such as population densities, dispersal, and outbreeding (Arponen et al., 2013; Hanski, 2011). 411 Targeting additional TRB management and restoration primarily to the Baltic Sea coast 412 413 would promote the extent and connectedness of TRB habitats and support species populations' viability. Within this core area, a 30 % cover of TRB habitat should be locally 414 pursued in order to maintain a large fraction of specialist species (Hanski, 2011). This target, 415 416 however, calls for large-scale bio-cultural restoration of abandoned TRBs. The success of TRB restoration, in turn, is dependent on the successional vegetation changes following 417

- 418 management abandonment. Remnant species, interactions, and TRB structures compose an
 419 ecological memory that makes ecosystem reorganization possible (Bengtsson et al., 2003).
- 419 ecological memory that makes ecosystem reorganization possible (Bengtsson et al., 2003).
 420 Occurrence of TRB specialists makes it possible to discriminate restorable TRBs from sites
- 421 that are difficult to restore.
- 422

423 According to the prioritization, small clusters of inland sites with red-listed TRB specialist 424 species should be managed in a network-like manner. The observed spatial clustering of

- 425 prioritized TRBs serves as a good platform for strengthening species' metapopulations. It
- 425 phontized TKBS serves as a good platform for strengthening species inetapopulations. It426 counteracts the fragmentation effect and enables creation of new high-quality habitat patches
- 426 counteracts the fragmentation effect and enables creation of new high-quality habitat patche427 via restoration and management reinitiation, therefore relaxing populations' extinction
- 428 threshold (Eriksson and Kiviniemi, 1998; Rybicki and Hanski, 2013).
- 429

Management scenarios B and C would substantially improve the conservational status of
TRB-dependent species. Our analysis took into account 133 vascular plants, but it should be
noted that there are a vast number of TRB specialists also in other red-listed taxa (Rassi et al.,
2010). Majority of these are insects living on dry meadows, especially butterflies and beetles,
but unfortunately records on their populations are scattered (Rassi et al., 2010). In addition,
bird species breeding on coastal and alluvial meadows have faced population declines due to
habitat degradation, and many of them are categorized as threatened (Rassi et al., 2010).

Because of spatial segregation between species occurrences and TRB habitat sites and higher
weights given to species data, the prioritization process emphasized species over habitats.

- 440 However, different TRB habitats became well represented within the largest management
- scenario (D). Scenario D encompasses nearly all protected sites with TRB habitats of
- European level conservation interest (Halada et al., 2011). We conclude that the order of
 scenarios A–D serves as an initiative and a guideline for prioritization of additional TRB
- scenarios A–D serves as an initiative and a guideline for prioritization of additional TRB
 management in Finland. Realization of the national target of 60 000 managed hectares of
- TRBs needs further increase in available resources and their purposeful allocation. Without
- 446 systematic targeting of field surveys, management planning, and restoration it is impossible
- to achieve a two- to threefold increase in the total amount of managed area when compared to
- the current situation.
- 449

450 Our work is the first nation-wide attempt to advance TRB conservation on the basis of

- 451 ecological functionality instead of administrative categorizations (see Fig. 1 and Table 2).
- 452 Although surveyed TRBs (scenario A) provided a basis for management network building,
- 453 we demonstrated the conservational potential of TRB management on unsurveyed sites.
- 454 Protected and unprotected TRBs, in turn, complement each other by forming habitat networks
- 455 within the landscape (Bengtsson et al., 2003).
- 456

457 Our suggestions for future work concern effective ways to advance TRB conservation. The 458 systematic assessment presented here is only one part of conservation planning, and its results 459 should be critically evaluated (Knight et al., 2006). Because conservation of TRBs is 460 dependent on collaboration between authorities, landowners, and managers, we propose 461 adoption of and research on modern systematic conservation strategies, which are based on 462 promoting resilience and cooperation. These include multi-use conservation landscapes 463 (Hanski, 2011), dynamic reserves (Bengtsson et al., 2003), contract-based temporary 464 conservation (Mailenen et al., 2014), and adapting accuracy (Backer 2007).

- 464 conservation (Moilanen et al., 2014), and adaptive co-management (Berkes, 2007).
- 465

As a final note, we argue that current incoherent governance of TRB conservation hinders 466 promotion of TRB management and more efficient utilization of management funding. This 467 finding is based on an observation we gained through our data collection process. There are 468 several Finnish authorities involved in TRB-related decision-making, none of which carries a 469 clear responsibility on coordinating TRB conservation (Ministry of the Environment, 470 Ministry of Agriculture and Forestry, Finnish Environment Institute, Metsähallitus Parks & 471 Wildlife Finland, Agency for Rural Affairs, and 15 regional ELY centres). Also elsewhere in 472 Europe disintegration to static, isolated, and monosectoral conservation strategies has proven 473 to be inefficient in tackling the biodiversity loss in rural landscapes (Plieninger and Bieling, 474 2013). Individual organizations and structural institutions shape how the environment is 475 476 governed, and often impede integrative conservation practice (Bennett et al., 2016). This

- 477 should be taken into account while our results are implemented.
- 478

479 **5. Conclusions**

480

481 Throughout Europe, traditional rural biotopes and their species are declining. This has caused

- 482 substantial biodiversity loss. We noticed two main challenges in TRB conservation. On the
- 483 one hand, the total area under management is too small to safeguard TRB-dependent
- biodiversity. On the other, management actions are not targeted to sites that are
- 485 conservationally most important. As a solution, we present a nation-wide and spatially
- 486 explicit management network optimization. It introduces ecological functionality into

487 systematic promotion of TRB management and targeting of management funding, and can be488 implemented in a step-wise manner.

489

Allocating additional management and large-scale restoration actions to Baltic Sea coastal
 region emerges as a strategic starting point. This would create a large, well-connected core

492 area for a Finnish TRB habitat network. In addition, reviving populations of red-listed TRB

- 493 species requires that smaller inland clusters of TRB sites are managed in order to promote
- 494 habitat connectivity. However, as current policies are failing in sustaining biodiversity
- dependent on TRBs, we stress that implementation of targeted TRB management calls for
- adopting new perspectives on their conservation and governance.
- 497

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- 702

703 Table 1. Analysis layers. "No." refers to continuous numbering of data layers. For each layer, also name, weight value, and distribution are listed. Base layers (1–3) included site-level 704 information on survey and management status. Habitat type inventory data was used to form 705 layers 4-14 and 16-28. TRB habitat layers 4-11 are comparable with the Finnish assessment 706 on threatened habitats (CR: critically endangered, EN: endangered, NE: not evaluated; 707 according to Raunio et al., 2008). Natura 2000 -layers are listed according to the TRB 708 habitats in directive 92/43/EEC on the conservation of natural habitats and of wild fauna and 709 flora (Council of Europe, 1992). Habitats marked with an asterisk (*) are classified as priority 710 habitats within the European Union. Undefined TRB habitat (layer 15) includes all area that 711 712 is not covered by habitat type inventory. Species layers include information on the occurrence of red-listed vascular plant species specialized in TRB habitats. Transformed layers (34 and 713 35) were included only in the analyses with landscape connectivity measures. Weight sums 714 were balanced between layers 1–28 and 29–33. Cell size in the analysis was 0.25 ha (50 m \times 715 716 50 m).

	No.	Layer name	Weight	Distribution (cells)
Base layers:	1	Nationally and regionally surveyed traditional rural biotopes on private and state-owned land (corresponds to scenario A)	2	160 830
	2	Protected TRBs on private and state-owned land: extended network	1	166 457
	3	AES management contract areas (on layers 1 and 2)	2	65 745
Habitat layers:	4	Heaths (CR)	4	5 950
	5	Dry meadows (CR)	4	2 834
	6	Mesic meadows (CR)	4	7 625
	7	Moist meadows (CR)	4	35 640
	8	Wooded meadows (CR)	4	215
	9	Wooded pastures (CR)	4	3 630
	10	Grazed woodlands (EN)	3	7 364
	11	Slash-and-burn areas (NE)	4	188
	12	Old traditional reindeer gathering grounds	1	163
	13	Old traditional yards and Sami camp sites	1	1 204
	14	Dry sandy sunlit dunes and eskers	1	3 302
	15	Undefined TRB habitat	2	242 034
Natura 2000 layers:	16	Boreal Baltic coastal meadows (1630) *	2	19 502
	17	European dry heaths (4030)	2	4 207
	18	Semi-natural dry grasslands and scrubland facies on calcareous substrates (6210)	3	24
	19	Species-rich Nardus grasslands on siliceous substrates (6230)*	3	7
	20	Fennoscandian lowland species-rich dry to mesic grasslands (6270)*	3	1 792
	21	Nordic alvar and precambrian calcareous flatrock (6280)*	3	60
	22	<i>Molinia</i> meadows on calcareous, peaty or clayey-silt-laden soils (6410)	2	1
	23	Hydrophilous tall herb fringe communities (6430)	2	1 227
	24	Northern boreal alluvial meadows (6450)	2	3 905
	25	Lowland hay meadows (6510)	2	190
	26	Mountain hay meadows (6520)	2	93
	27	Fennoscandian wooded meadows (6530)*	3	146
	28	Fennoscandian wooded pastures (9070)	2	3 979

Species layers:	29	Critically endangered (CR) plant species inhabiting TRBs	32.4	34
	30	Endangered (EN) plant species inhabiting TRBs	21.6	1 816
	31	Vulnerable (VU) plant species inhabiting TRBs	10.8	5 213
	32	Near threatened (NT) plant species inhabiting TRBs	3.6	5 213
Transformed layers:	33	NT, VU, EN, or CR plant species historically inhabiting TRBs; disappeared or potentially disappeared locations	3.6	2 936
	34	Contribution of protected TRBs (layer 2) to connectivity of surveyed TRB network (layer 1)	5	166 457
	35	Contribution of dry sandy sunlit dunes and eskers (layer 17) to connectivity of surveyed TRB network (layer 1)	2	3 299

Table 2. Management status of traditional rural biotopes in Finland (in hectares and percents)
in year 2014. Note that managed TRBs include only sites where management is funded
through national agri-environment scheme. For unmanaged sites, private unprotected and
unsurveyed sites are excluded, as there is no existing data on them. Original vector data were
used in the analysis.

		Managed (ha)	Unmanaged (ha)	Managed (%)
Protected:	State-owned surveyed	1 122.0	2 946.6	27.6
	State-owned unsurveyed	1 460.7	14 555.2	9.1
	Private surveyed	1 531.2	1 739.4	46.8
	Private unsurveyed	3 199.9	6 468.3	33.1
Unprotected:	Private surveyed	3 681.8	19 237.2	16.1
	Private unsurveyed	8 229.8	N.A.	N.A.
Total	Protected	7 313.8	25 709.4	22.1
(protection status):	Unprotected	11 911.5	N.A.	N.A.
Total (survey status):	Surveyed	6 335.0	23 923.2	20.9
	Unsurveyed	12 890.4	N.A.	N.A.
Grand total:		19 225.4	N.A.	N.A.

726 Table 3. A summary of spatial prioritization from Zonation analysis. Rows 1–3 give conservation performances of different prioritization analyses in terms of average proportion 727 of conservation value remaining within the prioritized landscape of given size. Nested 728 management scenarios were further investigated only for connectivity analysis with 2 km 729 dispersal distance (rows 4-12). Original vector data were used in the calculations instead of 730 raster data from the analysis. However, the coverage of species point occurrences outside of 731 surveyed traditional rural biotopes or protected areas was estimated from rasterized data (cell 732 size 0.25 ha). Currently managed area is derived from agri-environment scheme contracts on 733 TRB management in year 2014. ANN refers to Average Nearest-Neighbor analysis 734 735 conducted for each scenario. 736

	Scenario A	Scenario B $(A + 5\ 000)$	Scenario C (A + B + 5)	Scenario D
	(surveyed TRBs)	ha)	000 ha)	$(A + B + C + 5\ 000)$ ha)
Conservation performance (without connectivity)	0.333	0.719	0.865	0.940
Conservation performance (with 5 km dispersal distance)	0.335	0.722	0.864	0.937
Conservation performance (with 2 km dispersal distance)	0.345	0.727	0.866	0.939
Additional area (ha)	0.0	4 362.6	8 256.5	12 133.1
Total area within scenario (ha)	30 258.1	34 620.7	38 514.6	42 391.2
Coverage on protected areas (ha)	7 258.8	9 194.4	12 280.6	16 150.1
Coverage on unprotected areas (ha)	22 999.3	25 426.4	26 234.0	26 241.1
Currently managed area (ha)	6 335.0	6 740.2	7 752.5	8 851.7
ANN: observed mean distance (m)	1 254.7	926.0	833.8	801.1
ANN: expected mean distance (m)	4 311.5	2 950.4	2 650.0	2 587.9
ANN: z-score	-122.2	-175.7	-196.6	-202.8
ANN: p-value	< 0.001	< 0.001	< 0.001	< 0.001

- 738 Figure legends
- 739

Fig. 1. A framework for categorizing traditional rural biotopes from a governance

741 perspective. Key determinants are management, protection, and survey statuses. Information

on management status is mainly available through AES contracts. Protected TRBs are located

both on private and state-owned land. A recognized network of valuable sites is based on

- nationally and regionally conducted surveys on TRBs. The management and protection
- statuses of surveyed TRBs are variable. Ecologically, TRBs are detected via distinct
- structural features such as the occurrence of TRB habitat specialist species, whether the site is managed or not. On national level, the data on TRBs vary in quality. The level of knowledge
- 747 managed of not. On national level, the data on 1 KBs vary in quality. The level of knowledge 748 positively correlates with the ability of Finnish environmental authorities to influence
- 749 management of TRBs belonging to different categories. Data sets utilized in detecting sites
- belonging to each category are listed in italic (for detailed descriptions of data, see Electronic
 appendix A).
- 752
- **Fig. 2**. Distribution of surveyed traditional rural biotopes (management scenario A; panel A)
- and allocation of cumulative TRB network expansion according to management scenarios B,
- 755 C, and D (panels B–D, respectively). For comparison, the distributions of currently managed
- TRBs (according to AES contracts; panel E), protected TRBs (surveyed and unsurveyed;
 panel F) and TRB-specialist vascular plant species occurrences (panel G) are also shown.
- 757 panel 1) and 1(K) specialist vascular plant species occurrences758 Note that the Åland islands were excluded from the analyses.
- 759
- **Fig. 3**. The proportional increase in the number of specialist vascular plant species (A) and
- their occurrences (B) according to nested management scenarios (A–D, on x-axis). Curves
- are drawn according to red-list status: CR: critically endangered; EN: endangered; VU:
- vulnerable, and NT: near-threatened. The numbers of occurrences per species are
- summarized in Table B.1.
- 765

Fig. 4. The increase in the proportion of different habitat types included in the nested
management scenarios (A–D; represented in grayscale). Panel A shows upper-level habitat
type inventory classes. In panel B more specific Natura 2000 -habitats are depicted (codes in

- brackets). The numeric data are provided in Tables C.1 and C.2. Only sites located on
- 770 protected areas are included.
- 771 $\frac{1}{2}$: complementary habitats
- ²: sites without habitat information, including all unprotected TRBs
- *: priority habitats within the European Union

Appendix A.	1
Original vector data sets used in the analysis:	Snapshot:
1. Surveyed traditional rural biotopes	- 1
<i>Type</i> : Polygon <i>Description</i> : Includes site-level geometries and attributes of TRBs detected in field surveys by environmental authorities (regional ELY Centres). Sites are classified as nationally, regionally, and locally valuable (with sub-classes). Also sites classified as restorable are included. Database is compiled and updated by the Finnish Environment Institute. Originally, the national survey on Finnish TRBs was conducted during 1992– 1998. It covered 18 640 hectares of TRBs classified as biologically valuable. After that, additional surveys and follow- ups have been done regionally, and the database has been updated accordingly (latest update in summer 2014). The coverage of the data is 30 258 ha. Because the data is combined from several sources, it is heterogeneous and its accuracy varies spatially and temporally. <i>Extent</i> : Nationwide data <i>Date of acquisition</i> : November 4 th 2014. Field data are collected during a time period 1992–2014. <i>Source</i> : Finnish Environment Institute <i>References</i> : (Kemppainen and Lehtomaa, 2009; Raatikainen, 2009; Vainio et al., 2001)	
	0 100 200 400 km
2. Agri-environment scheme contract areas <i>Type</i> : Polygon <i>Description</i> : Plot-level geometries of five-year AES subsidy contracts on TRB management. Only contracts valid on year 2014 were included. The combined coverage of the data is 19 225 ha. <i>Extent</i> : Nationwide data <i>Date of acquisition</i> : June 19 th 2014. Continuously updated. <i>Source</i> : Ministry of Agriculture and Forestry	
	0 100 200 400 km

3. Habitat type inventory

Type: Polygon

Description: Includes plot-level geometries and attributes on habitats located on private protected areas and all state-owned land. Geometries are formed with a high level of accuracy and habitat information is categorized within a multi-level database structure, where general habitat classes are further divided into more detailed Natura 2000 -habitat classes and/or vegetation classes. In total, the inventory covers 4 620 235 ha (including water bodies). For Zonation analysis, geometries without TRBrelated attributes were discarded, leaving a data set covering 11 143 ha (depicted in the right-hand map). *Extent*: Protected and state-owned areas

Date of acquisition: December 4th 2012 (privately-owned protected areas) and June 11th 2014 (state-owned areas). Inventories started in year 2001, and most of the field work was conducted during 2003–2006. The database is continuously updated.

Source: Metsähallitus, Parks & Wildlife Finland *References*: Airaksinen and Karttunen, 2001; Metsähallitus, 2010; Pakkanen et al., 2015; Raatikainen and Raatikainen, 2015



4. Protected traditional rural biotopes

Type: Polygon

Description: Geometries and attributes of surveyed and unsurveyed TRB sites located on protected areas (either private or state-owned) and unprotected state-owned land. Database was compiled from the national survey on TRBs, existing and expired AES contracts on TRB, landscape, and biodiversity management, NTI data, and additional GIS data on managed and unmanaged TRBs on protected areas available during years 2012–2014. The information level of the database varies according to the original data source, and it includes sites whose value as TRBs is unsure. Total coverage of the data is 32 229 ha.

Extent: Protected private and all state-owned areas *Date of acquisition*: September 17th 2014. *Source*: Metsähallitus, Parks & Wildlife Finland *References*: Pakkanen et al., 2015; Raatikainen and Raatikainen, 2015



5. Occurrences of vascular plant species specialized in traditional rural biotopes

Type: Point

Description: Includes existing and historical occurrences of red-listed TRB-dependent vascular plants derived from national Hertta database. Species are listed in table B.1. Species were selected according to their specialization in TRB habitats, and this information was based on the national survey guide for TRBs (Raatikainen, 2009) and the 2010 Red List of Finnish Species (Kalliovirta et al., 2010). Compilation of the data set is described in Pakkanen et al. (2015) and Raatikainen and Raatikainen (2015). Oldest observations of the data are from 19th century herbariums, and in recent years environmental authorities have recorded their red-listed vascular plant observations routinely to the database. Only occurrences with at least 100 meter accuracy were included. Number of currently existing occurrences within the data is 13 038. In addition, there are 3 039 historical occurrences that are categorized as potentially or certainly disappeared. *Extent*: Nationwide data *Date of acquisition*: June 2nd 2014. Continuously updated. Source: Finnish Environment Institute References: Kalliovirta et al., 2010; Ryttäri et al., 2012



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Appendix B.

Table B.1. Red-listed vascular plant species specialized in traditional rural biotopes and a summary of their occurrence data. The red-list statuses are according to Kalliovirta et al. (2010) and the nomenclature follows Hämet-Ahti et al. (1998). Columns 3–5 present the number of existing occurrences of the species on different TRB sites, column 6 lists all occurrences within the data, and column 7 summarizes the number of occurrences located on TRB management subsidy contract areas. Note that surveyed TRBs are equivalent to scenario A in the prioritization analysis. Scenarios B–D, however, allocate additional management to unsurveyed TRB sites without accounting for protection status.

			on	on		Managed
Red		Occurrences	protected,	unprotected,	Total n:o of	through
List		on surveyed	unsurveyed	unsurveyed	existing	AES
status	Species	TRBs	TRBs	TRB habitats	occurrences	subsidy
CR	Anthyllis vulneraria subsp. polyphylla			9	9	
CR	Armeria maritima subsp. intermedia			7	7	
CR	Asperula tinctoria	2			2	
CR	Botrychium simplex	4		2	6	2
CR	Pimpinella major	4		3	7	
CR	Thalictrum lucidum			1	1	
CR	Veratrum album subsp. lobelianum			2	2	
EN	Agrimonia pilosa	12		27	39	
EN	Anagallis minima	1		4	5	
EN	Androsace septentrionalis			19	19	
EN	Arctium nemorosum	14	1	8	23	12
EN	Armeria maritima subsp. elongata	5	4	6	15	
EN	Asplenium ruta-muraria	1	3	88	92	
EN	Botrychium matricariifolium	12		18	30	2
EN	Carex hartmanii			1	1	
EN	Carex hostiana			1	1	
EN	Carex vulpina			2	2	
EN	Carlina biebersteinii	3	3	28	34	
EN	Crepis praemorsa	-	-	8	8	
EN	Epilobium lamvi	1		5	6	
EN	Epipactis palustris			18	18	
EN	Euphrasia micrantha			1	1	
EN	Euphrasia rostkoviana subsp. fennica	4		36	40	
EN	Galium saxatile	7		6	13	
EN	Gentianella amarella	12	2	149	163	9
EN	Gentianella campestris	28	2	56	86	9
EN	Gentianella uliginosa	20 4	-	20	4	3
EN	Hinnuris tetranhvlla	11	103	88	202	35
FN	Lithospermum arvense	7	105	26	34	55
FN	Lonicera caerulea	, 1	19	38	58	
EN	Malaxis mononhyllos	1	5	75	81	
EN	Onhrys insectifere	1	5	3	3	
EN	Orchis militaris			3	3	
EN	Parsicaria foliosa	13	6	266	285	3
EN	Potentilla anglica	15	0	200	205	9
EN	Potentilla tabarna emontani	11	2	10	23)
EN	Primula strista	1		1	100	
EN	Frimula Stricta Pulsatilla patona	1	2	169	190	
EN	Fuisailla palens	4	2	202	204	2
EN	Kosu sherurun Saaina maritima	4	1	ſ	4	2
EN	Sagina maruma Salioomia ouropaoa	4	1 10	0	11	1 10
EIN	Saucornia europaea Saucornia valorar di	3	18	0	27	18
EIN	Samouus valeranai Samouus valeranai	-	2	27		
EIN	Saxijraga aascenaens	5	3	39	4/	
EN	scierantnus perennis			5	5	

			on	on		Managed
Red		Occurrences	protected,	unprotected,	Total n:o of	through
List		on surveyed	unsurveyed	unsurveyed	existing	AES
status	Species	TRBs	TRBs	TRB habitats	occurrences	subsidy
EN	Stellaria crassifolia var. minor	1		3	4	1
EN	Vicia cassubica			6	6	
EN	Viola persicifolia	2		29	31	1
EN	Viola uliginosa			5	5	
VU	Alchemilla hirsuticaulis	1		5	6	
VU	Antennaria nordhageniana			15	15	
VU	Antennaria porsildii		1	32	33	
VU	Botrychium boreale	29	21	200	250	12
VU	Botrychium lanceolatum	27	10	168	205	7
VU	Campanula cervicaria	14	17	487	518	3
VU	Carex caryophyllea	8		22	30	
VU	Carex pulicaris			1	1	
VU	Carex viridula var. bergrothii	1	1	108	110	
VU	Carlina vulgaris		1	1	2	
VU	Cirsium oleraceum			2	2	
VU	Crassula aquatica	5	9	144	158	4
VU	Crataegus monogyna	7	3	4	14	6
VU	Crataegus rhipidophylla	6	7	10	23	
VU	Dactylorhiza incarnata subsp. cruenta	13	30	318	361	11
VU	Dactylorhiza incarnata subsp. incarnata	5	17	1 241	1 263	3
VU	Dactylorhiza traunsteineri	1	4	395	400	J
VU	Drosera intermedia	1		67	67	
VU	Flymus fibrosus	7	10	07 77	94	3
VU	Erymus fiorosus Fninactis atrorubens	7	10	82	83	5
VU	Erigeron acris subsp. decoloratus	3	1	32	41	
VU	Eriophorum brachvanthorum	1	0	105	106	
VU	Enophorum brachyaninerum Eragaria viridis	1		105	100	6
VU	Galium vorum	28	2	ו דד	107	0
	Guium verum	20	2	126	107	9 12
	Gymnauenia conopsea val. conopsea	43	4	130	105	12
	Gypsophila muralis	2		32 79	32 80	
	Leersia oryzoides	2		70	80	
	Lythrum portuita Makea mheastria	24	12	23 65	23	10
	Malus sylvesiris	34 2	12	03	111	19
	Melampyrum arvense	2 10	1	5	8	1
VU	Melampyrum cristatum	19	2	10	29	12
VU	Ononis arvensis	11	2	13	15	10
VU	Polygala amarella	11		8	19	10
VU	Polygala vulgaris			10	17	1
VU	Potentilla neumanniana	26	1.65	2	28	23
VU	Primula nutans subsp. finmarchica	67	165	530	762	84
VU	Sorbus intermedia	3		2	5	2
VU	Thalictrum simplex subsp. simplex	26	2	39	65	8
VU	Ulmus laevis	5	2	292	299	<u> </u>
NT	Ajuga pyramidalis	2		8	10	1
NT	Alchemilla samuelssonii	_		3	3	
NT	Allium schoenoprasum subsp. alpinum	3	1	5	9	
NT	Allium ursinum	1	4	7	12	
NT	Anchusa officinalis	3		7	10	
NT	Antennaria dioica	18	21	260	299	1
NT	Antennaria villifera			11	11	
NT	Anthyllis vulneraria subsp. lapponica			62	62	
NT	Blysmus rufus	7			7	2
NT	Botrychium lunaria	169	74	585	828	50
NT	Botrychium multifidum	103	26	485	614	26
NT	Carex acutiformis			15	15	

				on	on		Managed
Red		(Occurrences	protected,	unprotected,	Total n:o of	through
List		(on surveyed	unsurveyed	unsurveyed	existing	AES
status	Species	r	ГRBs	TRBs	TRB habitats	occurrences	subsidy
NT	Carex atherodes		8	1	66	75	2
NT	Carex glareosa		5			5	2
NT	Carex paleacea			1	1	2	
NT	Carex rhynchophysa				14	14	
NT	Carex riparia			1	45	46	1
NT	Catabrosa aquatica		11	5	133	149	8
NT	Cerastium glutinosum		5		1	6	3
NT	Cynoglossum officinale				10	10	
NT	Cypripedium calceolus		1	17	1 565	1 583	1
NT	Dactylorhiza fuchsii		2	1	63	66	
NT	Dactylorhiza sambucina		14	4	25	43	3
NT	Dianthus deltoides		64	13	339	416	21
NT	Draba muralis		13		3	16	8
NT	Euphrasia bottnica		3	2	6	11	2
NT	Geranium bohemicum		2		19	21	
NT	Helianthemum nummularium		2		2	4	1
NT	Leontodon hispidus		3	1	17	21	
NT	Melica picta		1		1	2	
NT	Mentha aquatica var. litoralis		1		1	2	
NT	Myosotis nemorosa		26		55	81	3
NT	Nardus stricta		18	5	106	129	4
NT	Orchis mascula				2	2	
NT	Phleum phleoides				1	1	
NT	Phleum pratense subsp. serotinum		2		1	3	
NT	Prunus spinosa				3	3	
NT	Sesleria caerulea		5			5	5
NT	Stellaria fennica		4	1	118	123	
NT	Thalictrum minus subsp. kemense		6		24	30	
NT	Thymus serpyllum subsp. serpyllum			1	332	333	
NT	Trifolium aureum		5	3	118	126	1
NT	Trifolium fragiferum		4		1	5	4
NT	Trifolium montanum		2		1	3	
NT	Trifolium spadiceum		25		279	304	8
NT	Valerianella locusta				1	1	
		Total:	1 123	683	11 232	13 038	501

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Appendix C.

Table C.1. Cumulative cover of different habitat types located on prioritized sites included in the nested management scenarios (A–D). In addition, total coverage of each habitat type within the analysis is given. Note that areas are derived from rasterized data, which somewhat overestimates total coverages. Due to generalization into 50×50 m cell size, the covers of different habitat classes overlap. The data are represented proportionally in Fig. 4A. Habitat data were available only from protected sites covered by habitat type inventory. All sites without habitat information, including all unprotected sites, are classified as undefined TRB habitat.

	Scenario A (surveyed TRBs)	Scenario B (incl. A)	Scenario C (incl. A and B)	Scenario D (incl. A, B, and C)	Total coverage (ha)
Heaths	101.2	728.9	1 352.1	1 425.0	1 487.5
Dry meadows	139.6	497.4	651.8	690.8	708.5
Mesic meadows	549.0	1 031.3	1 551.7	1 763.3	1 906.3
Moist meadows	1 318.7	2 076.0	3 483.8	6 130.1	8 910.0
Wooded meadows	43.8	53.8	53.8	53.8	53.8
Wooded pastures	451.0	675.2	832.2	891.2	907.5
Grazed woodlands	629.6	784.3	1 259.2	1 741.6	1 841.0
Slash-and-burn areas	7.8	47.0	47.0	47.0	47.0
Old traditional reindeer gathering grounds	8.6	40.8	40.8	40.8	40.8
Old traditional yards and Sami camp sites	54.8	174.0	280.8	289.9	301.0
Dry sandy sunlit dunes and eskers	11.6	158.5	385.5	806.5	825.5
Undefined TRB habitat	11 920.2	21 541.0	34 429.3	48 527.8	60 508.5

Table C.2. Cumulative cover of Natura 2000 -habitats located on prioritized sites included in the nested management scenarios (A–D), and total coverage of each habitat type within the data. Note that areas are derived from rasterized data, which somewhat overestimates total coverages. Due to generalization into 50×50 m cell size, the covers of different habitat classes overlap. Habitats marked with an asterisk (*) are classified as priority habitats within the European Union. The data are represented in Fig. 4B. Only sites located on protected areas are included.

	Scenario A (surveyed TRBs)	Scenario B (incl. A)	Scenario C (incl. A and B)	Scenario D (incl. A, B, and C)	Total coverage (ha)
Boreal Baltic coastal meadows (1630) *	975.1	1 399.3	2 233.0	4 280.7	4 875.5
European dry heaths (4030)	43.1	670.0	935.0	992.9	1 051.8
Semi-natural dry grasslands and scrubland facies on calcareous substrates (6210)	3.3	6.0	6.0	6.0	6.0
Species-rich <i>Nardus</i> grasslands on siliceous substrates (6230)*	1.0	1.8	1.8	1.8	1.8
Fennoscandian lowland species-rich dry to mesic grasslands (6270)*	232.5	395.6	425.6	438.6	448.0
Nordic alvar and precambrian calcareous flatrock (6280)*	6.8	15.0	15.0	15.0	15.0
<i>Molinia</i> meadows on calcareous, peaty or clayey-silt- laden soils (6410)	0.0	0.3	0.3	0.3	0.3
Hydrophilous tall herb fringe communities (6430)	51.2	207.7	284.1	294.5	306.8
Northern boreal alluvial meadows (6450)	153.3	455.9	943.1	962.6	976.3
Lowland hay meadows (6510)	33.8	47.3	47.3	47.3	47.5
Mountain hay meadows (6520)	17.5	22.7	22.7	22.7	23.3
Fennoscandian wooded meadows (6530)*	29.5	36.5	36.5	36.5	36.5
Fennoscandian wooded pastures (9070)	483.4	700.3	879.4	956.0	994.8